FLUSHING FINANCIAL CORP Form 10-K March 17, 2014

UNITED STATES SECURITIES AND EXCHANGE COMMISSION Washington, D.C. 20549

FORM 10-K

ANNUAL REPORT PURSUANT TO SECTION 13 OR 15(d) OF THE SECURITIES EXCHANGE ACT OF 1934

For the fiscal year ended December 31, 2013

Commission file number 001-33013

FLUSHING FINANCIAL CORPORATION

(Exact name of registrant as specified in its charter)

Delaware (State or other jurisdiction of incorporation or organization) 11-3209278 (I.R.S. Employer Identification No.)

1979 Marcus Avenue, Suite E140, Lake Success, New York 11042 (Address of principal executive offices)

(718) 961-5400 (Registrant's telephone number, including area code)

Securities registered pursuant to Section 12(b) of the Act: Common Stock \$0.01 par value (and associated Preferred Stock Purchase Rights) (Title of each class)

NASDAQ Global Select Market (Name of exchange on which registered)

Securities registered pursuant to Section 12(g) of the Act: None.

Indicate by check mark if the registrant is a well-known seasoned issuer, as defined in rule 405 of the Securities Act. ___Yes X No

Indicate by check mark if the registrant is not required to file reports pursuant to Section 13 or Section 15(d) of the Act. Yes X No

Indicate by check mark whether the registrant (1) has filed all reports required to be filed by Section 13 or 15(d) of the Securities Exchange Act of 1934 during the preceding 12 months (or for such shorter period that the registrant was required to file such reports), and (2) has been subject to such filing requirements for the past 90 days. X Yes ___ No

Indicate by check mark whether the registrant has submitted electronically and posted on its corporate Web site, if any, every Interactive Data File required to be submitted and posted pursuant to Rule 405 of Regulation S-T (§232.405 of this chapter) during the preceding 12 months (or for such shorter period that the registrant was required to submit and post such files). X Yes ___ No

Indicate by check mark if disclosure of delinquent filers pursuant to Item 405 of Regulation S-K (§229.405 of this chapter) is not contained herein, and will not be contained, to the best of registrant's knowledge, in definitive proxy or information statements incorporated by reference in Part III of this Form 10-K or any amendment to this Form 10-K. [X]

Indicate by check mark whether the registrant is a large accelerated filer, an accelerated filer, a non-accelerated filer, or a smaller reporting company. See definitions of "large accelerated filer," "accelerated filer" and "smaller reporting company" in Rule 12b-2 of the Exchange Act. (Check one):

Large accelerated filer Non-accelerated filer	Accelerated filer X _ Smaller reporting company
Indicate by check mark whether the registrant is a shell X No.	company (as defined in Rule 12b-2 of the Act) Yes

As of June 28, 2013, the last business day of the registrant's most recently completed second fiscal quarter; the aggregate market value of the voting stock held by non-affiliates of the registrant was \$471,117,000. This figure is based on the closing price on that date on the NASDAQ Global Select Market for a share of the registrant's Common Stock, \$0.01 par value, which was \$16.45.

The number of shares of the registrant's Common Stock outstanding as of February 28, 2014 was 30,249,341 shares.

DOCUMENTS INCORPORATED BY REFERENCE

Portions of the Company's definitive Proxy Statement for the Annual Meeting of Stockholders to be held on May 20, 2014 are incorporated herein by reference in Part III.

TABLE OF CONTENTS

			Page
		<u>PART I</u>	, and the second
Item 1. Busin	ness.		<u>1</u>
		<u>GENERAL</u>	
	<u>Overview</u>		<u>1</u>
	Market Area and Compe	<u>tition</u>	<u>5</u>
	Lending Activities		<u>5</u> <u>5</u>
		Loan Portfolio Composition	<u>5</u>
		Loan Maturity and Repricing	9
		Multi-Family Residential Lending	<u>10</u>
		Commercial Real Estate Lending	<u>10</u>
		One-to-Four Family Mortgage Lending – Mixed-Use Properties	<u>11</u>
		One-to-Four Family Mortgage Lending – Residential Properties	<u>11</u>
		Construction Loans	<u>12</u>
		Small Business Administration Lending	12 13
		Taxi medallion	13 13
		Commercial Business and Other Lending	<u>13</u>
		Loan Extensions, Renewals, Modifications and	13 13
		Restructuring	<u>13</u>
		Loan Approval Procedures and Authority	<u>14</u>
		Loan Concentrations	<u>14</u>
		Loan Servicing	<u>15</u>
	Asset Quality		<u>15</u>
		Loan Collection	<u>15</u>
		Troubled Debt Restructured	<u>16</u>
		Delinquent Loans and Non-performing Assets	<u>16</u>
		Hurricane Sandy	<u>18</u>
		Other Real Estate Owned	<u>18</u>
		<u>Investment Securities</u>	<u>18</u>
		Environmental Concerns Relating to Loans	<u>18</u>
		<u>Classified Assets</u>	<u>19</u>
	Allowance for Loan Los	<u>ses</u>	<u>21</u>
	Investment Activities		<u>25</u>
		General	<u>25</u>
	G 65 1	Mortgage-backed securities	<u>26</u>
	Sources of Funds	C 1	<u>29</u>
		General Description	<u>29</u>
		Deposits Regressings	<u>29</u>
	Subsidiom: Astivities	<u>Borrowings</u>	33 34
	Subsidiary Activities Personnel		<u>34</u> 25
	Omnibus Incentive Plan		35 35
	Ommous meetinge Plan		<u> </u>

FEDERAL, STATE AND LOCAL TAXATION	<u>35</u>
Federal Taxation 35	
1 Cuciai Taxanon	
1	

	<u>Gene</u>	<u>ral</u>	<u>35</u>
	Bad 1	Debt Reserves	<u>35</u>
	Distr	ibutions	<u>35</u>
	Corp	orate Alternative Minimum Tax	<u>36</u>
	State and Local Taxation		<u>36</u>
	New	York State and New York City Taxation	<u>36</u>
		ware State Taxation	<u>37</u>
REGULATION			<u>37</u>
	General		<u>37</u>
	The Dodd - Frank Act		<u>37</u>
	Basel III		<u>38</u>
	Volcker Rule		<u>38</u>
	New York State Law		<u>39</u>
	FDIC Regulation		<u>40</u>
	Brokered Deposits		<u>42</u>
	Transactions with Affiliates		<u>43</u>
	Community Reinvestment Act		<u>43</u>
	Federal Reserve System		<u>44</u>
	Federal Home Loan Bank System		<u>44</u>
	Holding Company Regulations		<u>44</u>
	Acquisition of the Holding Compa	<u>ny</u>	<u>45</u>
	Federal Securities Law		<u>45</u>
	Consumer Financial Protection But	<u>reau</u>	<u>45</u>
	Mortgage Banking and Related Co	nsumer Protection Regulations	<u>45</u>
	Available Information		<u>46</u>
Item 1A. Risk Facto	<u>rs</u>		<u>46</u>
	Changes in Interest Rates May Sign	nificantly Impact Our Financial Condition and Results of	<u>46</u>
	<u>Operations</u>		
	Our Lending Activities Involve Ris	sks that May Be Exacerbated Depending on the Mix of	<u>47</u>
	Loan Types		
	Failure to Effectively Manage Our	Liquidity Could Significantly Impact Our Financial	<u>48</u>
	Condition and Results of Operation	<u>18</u>	
	Our Ability to Obtain Brokered Ce	rtificates of Deposit and Brokered Money Market	<u>48</u>
	Accounts as an Additional Funding	Source Could be Limited	
	The Markets in Which We Operate		<u>49</u>
		Adversely Affected by Changes in National and/or Local	<u>49</u>
	Economic Conditions		
		Could Adversely Affect Our Business	<u>50</u>
		ion of, the Banking Industry May Have a Material	<u>50</u>
	Adverse Effect on Our Results of C	<u> </u>	
		May Increase the Costs to or Discourage an Acquirer	<u>51</u>
	•	Illy Implement Our Commercial Business Banking	<u>51</u>
	<u>Initiative</u>		
	· · · · · · · · · · · · · · · · · · ·	Plan and the Related Increased Assessment Rate Schedule	<u>52</u>
	May Have a Material Effect on Ou		
	•	rational or Security Systems or Infrastructure, or Those of	<u>52</u>
	Our Third Party Vendors and Othe	r Service Providers, Including as a Result of Cyber	

Attacks, could Disrupt Our Business, Result in the Disclosure or Misuse of Confidential or Proprietary Information, Damage Our Reputation, Increase Our Costs and Cause Losses

ii

We May Experience Increased Delays in Foreclosure Proceedings	<u>53</u>
We May Need to Recognize Other-Than-Temporary Impairment Charges in the	<u>53</u>
<u>Future</u>	
The Current Economic Environment Poses Significant Challenges for us and Could	<u>53</u>
Adversely Affect our Financial Condition and Results of Operations	
We May Not Pay Dividends on Our Common Stock.	<u>54</u>
Goodwill Recorded as a Result of Acquisitions Could Become Impaired, Negatively	<u>54</u>
Impacting Our Earnings and Capital	
We May Not Fully Realize the Expected Benefit of Our Deferred Tax Assets	<u>54</u>
Item 1B. Unresolved Staff Comments	<u>54</u>
Item 2. Properties	<u>54</u>
Item 3. Legal Proceedings	<u>54</u>
Item 4. Mine Safety Disclosures	<u>54</u>
<u>PART II</u>	
Item 5. Market for the Registrant's Common Equity, Related Stockholder Matters and Issuer Purchases	<u>55</u>
of Equity Securities	
Stock Performance Graph	<u>57</u>
Item 6. Selected Financial Data	<u>58</u>
Item 7. Management's Discussion and Analysis of Financial Condition and Results of Operations	<u>60</u>
<u>General</u>	<u>60</u>
<u>Overview</u>	<u>61</u>
Management Strategy	<u>61</u>
Trends and Contingencies	<u>64</u>
Interest Rate Sensitivity Analysis	<u>67</u>
Interests Rate Risk	<u>69</u>
Analysis of Net Interest Income	<u>69</u>
Rate/Volume Analysis	71
Comparison of Operating Results for the Years Ended December 31, 2013 and 2012	<u>71</u>
Comparison of Operating Results for the Years Ended December 31, 2012 and 2011	73
Liquidity, Regulatory Capital and Capital Resources	<u>75</u>
Critical Accounting Policies	77
Contractual Obligations	78
New Authoritative Accounting Pronouncements	79
Item 7A. Quantitative and Qualitative Disclosures About Market Risk	<u>80</u>
Item 8. Financial Statements and Supplementary Data	81
Item 9. Changes in and Disagreements with Accountants on Accounting and Financial Disclosure	<u>151</u>
Item 9A. Controls and Procedures	<u>151</u>
Item 9B. Other Information	<u>151</u>
PART III	151
TAKT III	
Item 10. Directors, Executive Officers and Corporate Governance	<u>152</u>
Item 11. Executive Compensation	152 152
Item 12. Security Ownership of Certain Beneficial Owners and Management and Related Stockholder	152 152
Matters	<u>134</u>
Item 13. Certain Relationships and Related Transactions, and Director Independence	<u>152</u>
Item 14. Principal Accounting Fees and Services	152 152
non 17. I meipai Accounting Pecs and services	<u> 1<i>JL</i></u>

<u>PART IV</u>		
Item 15. Exhibits, Financial Statement Schedules		<u>153</u>
(a) 1. Financial Statements		<u>153</u>
(a) 2. Financial Statement Schedules		<u>153</u>
(a) 3. Exhibits Required by Securities and Exchange Commission		<u>154</u>
Regulation S-K		
<u>SIGNATURES</u>	<u>156</u>	
POWER OF ATTORNEY	<u>156</u>	

iv

CAUTIONARY NOTE REGARDING FORWARD LOOKING STATEMENTS

Statements contained in this Annual Report on Form 10-K (this "Annual Report") relating to plans, strategies, economic performance and trends, projections of results of specific activities or investments and other statements that are not descriptions of historical facts may be forward-looking statements within the meaning of Section 27A of the Securities Act of 1933 and Section 21E of the Securities Exchange Act of 1934. Forward-looking information is inherently subject to risks and uncertainties, and actual results could differ materially from those currently anticipated due to a number of factors, which include, but are not limited to, factors discussed under the captions "Business — General — Allowance for Loan Losses" and "Business — General — Market Area and Competition" in Item 1 below, "Risk Factors" Item 1A below, in "Management's Discussion and Analysis of Financial Condition and Results of Operations – Overview" in Item 7 below, and elsewhere in this Annual Report and in other documents filed by the Company with the Securities and Exchange Commission from time to time. Forward-looking statements may be identified by terms such as "may," "will," "should," "could," "expects," "plans," "intends," "anticipates," "believes," "estimates," "predicts," "for "continue" or similar terms or the negative of these terms. Although we believe that the expectations reflected in the forward-looking statements are reasonable, we cannot guarantee future results, levels of activity, performance or achievements. We have no obligation to update these forward-looking statements.

PART I

As used in this Annual Report on Form 10-K, the words "we," "us," "our" and the "Company" are used to refer to Flushing Financial Corporation and our consolidated subsidiaries, including the surviving entity of the merger (the "Merger") on February 28, 2013 of our wholly owned subsidiary, Flushing Savings Bank, FSB (the "Savings Bank") with and into Flushing Commercial Bank (the "Commercial Bank"). The surviving entity of the Merger was the Commercial Bank, whose name has been changed to "Flushing Bank." References herein to the "Bank" mean the Savings Bank (including its wholly owned subsidiary, the Commercial Bank) prior to the Merger and the surviving entity after the Merger.

Item 1. Business.

GENERAL

Overview

We are a Delaware corporation organized in May 1994. The Savings Bank was organized in 1929 as a New York State-chartered mutual savings bank. In 1994, the Savings Bank converted to a federally chartered mutual savings bank and changed its name from Flushing Savings Bank to Flushing Savings Bank, FSB. The Savings Bank converted from a federally chartered mutual savings bank to a federally chartered stock savings bank on November 21, 1995, at which time Flushing Financial Corporation acquired all of the stock of the Savings Bank. On February 28, 2013, in the Merger, the Savings Bank merged with and into the Commercial Bank, with the Commercial Bank as the surviving entity. Pursuant to the Merger, the Commercial Bank's charter was changed to a full-service New York State commercial bank charter, and its name was changed to Flushing Bank. Also in connection with the Merger, Flushing Financial Corporation became a bank holding company. We have not made any significant changes to our operations or services as a result of the Merger. The primary business of Flushing Financial Corporation, Flushing Service Corporation, and FSB Properties Inc. The Bank has an internet branch, iGObanking.com®. The activities of Flushing Financial Corporation are primarily funded by dividends, if any, received from the Bank, issuances of junior subordinated debt, and issuances of equity securities. Flushing Financial Corporation's common stock is traded on the NASDAO Global Select Market under the symbol "FFIC."

Flushing Financial Corporation also owns Flushing Financial Capital Trust II, Flushing Financial Capital Trust III, and Flushing Financial Capital Trust IV (the "Trusts"), which are special purpose business trusts formed to issue a total of \$60.0 million of capital securities and \$1.9 million of common securities (which are the only voting securities). Flushing Financial Corporation owns 100% of the common securities of the Trusts. The Trusts used the proceeds from the issuance of these securities to purchase junior subordinated debentures from Flushing Financial Corporation. The Trusts are not included in our consolidated financial statements as we would not absorb the losses of the Trusts if losses were to occur.

Unless otherwise disclosed, the information presented in this Annual Report reflects the financial condition and results of operations of Flushing Financial Corporation, the Bank and the Bank's subsidiaries on a consolidated basis (collectively, the "Company"). Management views the Company as operating a single unit – a community bank. Therefore, segment information is not provided. At December 31, 2013, the Company had total assets of \$4.7 billion, deposits of \$3.2 billion and stockholders' equity of \$432.5 million.

Our principal business is attracting retail deposits from the general public and investing those deposits together with funds generated from ongoing operations and borrowings, primarily in (1) originations and purchases of multi-family residential properties and, to a lesser extent, one-to-four family (focusing on mixed-use properties, which are properties that contain both residential dwelling units and commercial units) and commercial real estate mortgage loans; (2) construction loans, primarily for residential properties; (3) Small Business Administration ("SBA") loans and other small business loans; (4) mortgage loan surrogates such as mortgage-backed securities; and (5) U.S. government securities, corporate fixed-income securities and other marketable securities. We also originate certain other consumer loans including overdraft lines of credit. At December 31, 2013, we had gross loans outstanding of \$3,423.0 million (before the allowance for loan losses and net deferred costs), with gross mortgage loans totaling \$3,028.5 million, or 88.5% of gross loans, and non-mortgage loans totaling \$394.6 million, or 11.5% of gross loans. Mortgage loans are primarily multi-family, commercial and one-to-four family mixed-use properties, which combined totaled 82.4% of gross loans. Our revenues are derived principally from interest on our mortgage and other loans and mortgage-backed securities portfolio, and interest and dividends on other investments in our securities portfolio. Our primary sources of funds are deposits, Federal Home Loan Bank of New York ("FHLB-NY") borrowings, repurchase agreements, principal and interest payments on loans, mortgage-backed and other securities, proceeds from sales of securities and, to a lesser extent, proceeds from sales of loans. On July 21, 2011, as a result of the Dodd-Frank Wall Street Reform and Consumer Protection Act (the "Dodd-Frank Act"), the Savings Bank's primary regulator became the Office of the Comptroller of the Currency ("OCC") and Flushing Financial Corporation's primary regulator became the Federal Reserve Board of Governors ("Federal Reserve"). Upon completion of the Merger, the Bank's primary regulator became the New York State Department of Financial Services ("NYSDFS") (formerly, the New York State Banking Department), and its primary federal regulator became the Federal Deposit Insurance Corporation ("FDIC"). Deposits are insured to the maximum allowable amount by the FDIC. Additionally, the Bank is a member of the Federal Home Loan Bank ("FHLB") system.

Our operating results are significantly affected by national and local economic conditions, including the strength of the local economy. The national and local economies were generally considered to be in a recession from December 2007 through the middle of 2009. This resulted in increased unemployment and declining property values, although the property value declines in our market, the New York City metropolitan area, have not been as great as many other areas of the country. While the national and local economies have shown signs of improvement since the middle of 2010, improvements in unemployment have lagged, with the unemployment rate decreasing but remaining at an elevated level of 7.5% at December 2013 and 8.8% at December 2012, for the New York City region, according to the New York State Department of Labor. We have also seen improvements in our level of non-performing loans, although they still remain at elevated levels. Non-performing loans totaled \$49.0 million, \$89.8 million and \$117.4 million at December 31, 2013, 2012 and 2011, respectively. Additionally, we have not experienced a significant increase in foreclosed properties due to an extended foreclosure process in our market. Net charge-offs of impaired loans have decreased in 2013 to \$13.3 million from \$20.2 million and \$18.9 million for the years ended December 31, 2012 and 2011, respectively. In response to the economic conditions in our market and the increase in non-performing loans resulting from the recession, we tightened our conservative underwriting standards in 2008 to reduce the risk associated with lending.

The following changes were made in our underwriting standards since 2008 to reduce the risk associated with lending on income producing real estate properties:

When borrowers requested a refinance of an existing mortgage loan when they had acquired the property or obtained their existing loan within two years of the request, we generally required evidence of improvements to the property that increased the property value to support the additional funds and generally restricted the loan-to-value ratio for the new loan to 65% of the appraised value.

§The debt coverage ratio was increased and the loan-to-value ratio decreased for income producing properties with fewer than ten units. This required the borrower to have an additional investment in the property than previously required and provided additional protection should rental units become vacant.

- §Borrowers who owned multiple properties were required to provide detail on all their properties to allow us to evaluate their total cash flow requirements. Based on this review, we may decline the loan application, or require a lower loan-to-value ratio and a higher debt coverage ratio.
- § Income producing properties with existing rents that were at or above the current market rent for similar properties were required to have a higher debt coverage ratio to provide protection should rents decline.
- §Borrowers purchasing properties were required to demonstrate they had satisfactory liquidity and management ability to carry the property should vacancies occur or increase.

The following changes were made in our underwriting standards since 2008 to reduce the risk on one-to-four family residential property mortgage loans and home equity lines of credit:

- § We discontinued originating home equity lines of credit without verifying the borrower's income. This was done in two stages. Beginning in May 2008, we began verifying the borrower's income when the home equity line of credit exceeded \$100,000. Beginning in October 2009, we verified the income of all borrowers applying for a home equity line of credit.
- § We discontinued offering one-to-four family residential property mortgage loans to self-employed individuals based on stated income and verifiable assets in June 2010.

The following changes were made in our underwriting standards since 2008 to reduce the risk associated with business lending:

- § All borrowers obtaining a business loan were required to submit a complete financial information package, regardless of the amount of the loan. Previously, borrowers for SBA Express loans and other loans under \$150,000 had been exempt from this requirement.
- §Background checks on all borrowers and guarantors for business loans were expanded to identify and review information in more public records, including a search for judgments, liens, negative press articles, and affiliations with other entities.
- § The guarantee of related business entities providing cash flow to the borrowing entity became required for business loans.
- \$The allowable percentage of inventory and accounts receivable pledged as collateral for a business loan was reduced.
 - § We established specific risk acceptance criteria for private not for profit schools.

The economic conditions we have experienced since December 2007 resulted in loan originations declining year-over-year from 2008 through 2011. In 2012 the trend of declining loan originations reversed with loan originations improving year-over-year in 2012 and 2013. Loan originations and purchases for 2013 increased \$203.5 million, or 32.2%, to \$836.0 million from \$632.5 million for 2012.

Our operating results are also affected by extensions, renewals, modifications and restructuring of loans in our loan portfolio. When extending, renewing, modifying or restructuring a loan, other than a loan that is classified as a troubled debt restructured ("TDR"), the loan is required to be fully underwritten in accordance with our policy for new loans. The borrower must be current to have a loan extended, renewed or restructured. Our policy for modifying a mortgage loan due to the borrower's request for changes in the terms will depend on the change requested. The

borrower must be current and have a good payment history to have a loan modified. If the borrower is seeking additional funds, the loan is fully underwritten in accordance with our policy for new loans. If the borrower is seeking a reduction in the interest rate due to a decline in interest rates in the market, we generally limit our review as follows: (1) for income producing properties and business loans, to a review of the operating results of the property/business and a satisfactory inspection of the property, and (2) for one-to-four residential properties, to a satisfactory inspection of the property. Our policy on restructuring a loan when the loan will be classified as a TDR requires the loan to be fully underwritten in accordance with Company policy. The borrower must demonstrate the ability to repay the loan under the new terms. When the restructuring results in a TDR, we may waive some requirements of Company policy provided the borrower has demonstrated the ability to meet the requirements of the restructured loan and repay the restructured loan. While our formal lending policies do not prohibit making additional loans to a borrower or any related interest of the borrower who is past due in principal or interest more than 90 days, it has been our practice not to make additional loans to a borrower or a related interest of the borrower is past due more than 90 days as to principal or interest. During the most recent three fiscal years, we did not make any additional loans to a borrower

or any related interest of the borrower who was past due in principal or interest more than 90 days. All extensions, renewals, restructurings and modifications must be approved by either the Board of Directors of the Bank (the "Bank Board of Directors") or its Loan Committee (the "Loan Committee").

Our operating results are also affected by losses on non-performing loans. Our policy requires a reappraisal by an independent third party when a loan becomes twelve months delinquent. We generally obtain a reappraisal by an independent third party for loans over 90 days delinquent when the outstanding loan balance is at least \$1.0 million. We also obtain reappraisals when our internally prepared valuation of a property indicates there has been a decline in value below the outstanding balance of the loan, or when a property inspection has indicated significant deterioration in the condition of the property. These internal valuations are prepared when a loan becomes 90 days delinquent.

The Bank has a business banking unit. Our business strategy includes a transition from a traditional thrift to a more "commercial-like" banking institution by focusing on the development of a full complement of commercial business deposit, loan and cash management products. As of December 31, 2013, the business banking unit had \$378.3 million in gross loans outstanding and \$138.5 million of customer deposits.

The Bank has an internet branch, iGObanking.com®, which provides access to consumers in markets outside our geographic locations. Accounts can be opened online at www.iGObanking.com or by mail. The internet branch does not currently accept loan applications. As of December 31, 2013, the internet branch had \$293.2 million of customer deposits.

The Savings Bank formed a wholly owned subsidiary, Flushing Commercial Bank, a New York State-chartered commercial bank, for the limited purpose of providing banking services to public entities including counties, cities, towns, villages, school districts, libraries, fire districts and the various courts throughout the New York City metropolitan area. The Commercial Bank was formed in response to New York State law, which requires that municipal deposits and state funds must be deposited into a bank or trust company as defined in New York State law. The Savings Bank was not considered an eligible bank or trust company for this purpose. On February 28, 2013, in the Merger, the Savings Bank merged with and into the Commercial Bank, with the Commercial Bank as the surviving entity. Pursuant to the Merger, the Commercial Bank's charter was changed to a full-service New York State commercial bank charter, and its name was changed to Flushing Bank.

On December 19, 2008, under the Troubled Asset Relief Program ("TARP"), we entered into a Letter Agreement (including the Securities Purchase Agreement – Standard Terms incorporated by reference therein, the "Purchase Agreement") with the United States Department of the Treasury (the "U.S. Treasury") pursuant to which we issued and sold to the U.S. Treasury (i) 70,000 shares of our Fixed Rate Cumulative Perpetual Preferred Stock Series B having a liquidation preference of \$1,000 per share (the "Series B Preferred Stock"), and (ii) a ten-year warrant (the "Warrant") to purchase up to 751,611 shares of the our common stock, par value \$0.01 per share, at an initial price of \$13.97 per share, for an aggregate purchase price of \$70.0 million in cash. The Series B Preferred Stock qualified as Tier 1 Capital under the risk-based capital guidelines of the Office of Thrift Supervision ("OTS") ("Tier 1 Capital") and paid cumulative dividends at a rate of 5% per annum. Dividends were payable on the Series B Preferred Stock quarterly and were payable on February 15, May 15, August 15 and November 15 of each year. The Series B Preferred Stock had no maturity date and ranked senior to our common stock with respect to the payment of dividends and distributions and amounts payable upon liquidation and winding up of the Company. The Warrant would have expired ten years from the issuance date and was immediately exercisable and transferable. The Purchase Agreement contained limitations on the payment of dividends on and the repurchase of our common stock and certain preferred stock. The Purchase Agreement also required that, until such time as the U.S. Treasury ceased to own any securities acquired from us thereunder, we take all necessary action to ensure that benefit plans with respect to senior executive officers complied with Section 111(b) of the Emergency Economic Stabilization Act of 2008 ("EESA") as implemented by any guidance or regulation under Section 111(b) of EESA that has been issued and was in effect as of the date of issuance of the Series B Preferred Stock and the Warrant and not adopt any benefit plans with respect to, or which

cover, senior executive officers that do not comply with EESA. Our senior executive officers consented to the foregoing. During 2009, we issued, in a public offering, 9.3 million common shares for total consideration, after expenses, of \$101.5 million. This public offering was a Qualified Equity Offering as defined in the Warrant. As a result of this Qualified Equity Offering, the number of shares of common stock underlying the Warrant was reduced by one-half. On October 28, 2009, we redeemed the Series B Preferred Stock for \$70.0 million plus all accrued and unpaid dividends. On December 30, 2009, we repurchased the Warrant for \$0.9 million.

Market Area and Competition

We are a community oriented financial institution offering a wide variety of financial services to meet the needs of the communities we serve. The Bank's main office is in Flushing, New York, located in the Borough of Queens. At December 31, 2013, the Bank operated out of 17 full-service offices, located in the New York City Boroughs of Queens, Brooklyn, and Manhattan, and in Nassau County, New York. We also operate an internet branch, iGObanking.com®. We maintain our executive offices in Lake Success in Nassau County, New York. Substantially all of our mortgage loans are secured by properties located in the New York City metropolitan area.

We face intense competition both in making loans and in attracting deposits. Competition for loans in our market is primarily based on the types of loans offered and the related terms for these loans, including fixed-rate versus adjustable-rate loans and the interest rate on the loan. For adjustable rate loans, competition is also based on the repricing period, the index to which the rate is referenced, and the spread over the index rate. Also, competition is influenced by the ability of a financial institution to respond to customer requests and to provide the borrower with a timely decision to approve or deny the loan application.

Our market area has a high density of financial institutions, many of which have greater financial resources, name recognition and market presence, and all of which are competitors to varying degrees. Particularly intense competition exists for deposits, as we compete with over 115 banks and thrifts in the counties in which we have branch locations. Our market share of deposits in these counties is approximately 0.35% of the total deposits of these competing financial institutions, and we are the 24th largest financial institution. In addition, we compete with credit unions, the stock market and mutual funds for customers' funds. Competition for deposits in our market and for national brokered deposits is primarily based on the types of deposits offered and rate paid on the deposits. Particularly intense competition also exists in all of the lending activities we emphasize. In addition to the financial institutions mentioned above, we compete against mortgage banks and insurance companies located both within our market and available on the internet. Competition for loans in our market is primarily based on the types of loans offered and the related terms for these loans, including fixed-rate versus adjustable-rate loans and the interest rate on the loan. For adjustable rate loans, competition is also based on the repricing period, the index to which the rate is referenced, and the spread over the index rate. Also, competition is influenced by the ability of a financial institution to respond to customer requests and to provide the borrower with a timely decision to approve or deny the loan application. The internet banking arena also has many larger financial institutions which have greater financial resources, name recognition and market presence. Our future earnings prospects will be affected by our ability to compete effectively with other financial institutions and to implement our business strategies. Our strategy for attracting deposits includes using various marketing techniques, delivering enhanced technology and customer friendly banking services, and focusing on the unique personal and small business banking needs of the multi-ethnic communities we serve. Our strategy for attracting new loans is primarily dependent on providing timely response to applicants and maintaining a network of quality brokers. See "Risk Factors - The Markets in Which We Operate Are Highly Competitive" included in Item 1A of this Annual Report.

For a discussion of our business strategies, see "Management's Discussion and Analysis of Financial Condition and Results of Operations — Overview — Management Strategy" included in Item 7 of this Annual Report.

Lending Activities

Loan Portfolio Composition. Our loan portfolio consists primarily of mortgage loans secured by multi-family residential, commercial real estate, one-to-four family mixed-use property, one-to-four family residential property, and commercial business loans. In addition, we also offer construction loans, SBA loans, Taxi medallion loans and other consumer loans. Substantially all of our mortgage loans are secured by properties located within our market area. At December 31, 2013, we had gross loans outstanding of \$3,423.0 million (before the allowance for loan losses and net deferred costs).

Since 2009 we have focused our mortgage loan origination efforts on multi-family residential mortgage loans. In prior years we had focused our mortgage loan originations on multi-family residential, commercial real estate and one-to-four family mixed-use property mortgage loans. These loans generally have higher yields than one-to-four family residential properties, and include prepayment penalties that we collect if the loans pay in full prior to the contractual maturity. We expect to continue this emphasis on multi-family residential mortgage loans through marketing and by maintaining competitive interest rates and origination fees. Our marketing efforts include frequent contact with mortgage brokers and other professionals who serve as referral sources. The reduced emphasis on commercial real estate, one-to-four family mixed-use property mortgage loans, and construction loans since 2009 was due to the increased level of risk in these types of loans in the current economic environment. While we expect to continue this reduced emphasis on the origination of commercial real estate and one-to-four family mixed-use property mortgage loans, and construction loans, in the near term, we have cautiously resumed the origination of non-owner occupied commercial real estate and one-to-four family mixed-use property mortgage loans.

Fully underwritten one-to-four family residential mortgage loans generally are considered by the banking industry to have less risk than other types of loans. Multi-family residential, commercial real estate and one-to-four family mixed-use property mortgage loans generally have higher yields than one-to-four family residential property mortgage loans and shorter terms to maturity, but typically involve higher principal amounts and may expose the lender to a greater risk of credit loss than one-to-four family residential property mortgage loans. Our increased emphasis on multi-family residential mortgage loans since 2009, and on multi-family residential, commercial real estate and one-to-four family mixed-use property mortgage loans during years prior to 2009, has increased the overall level of credit risk inherent in our loan portfolio. The greater risk associated with multi-family residential, commercial real estate and one-to-four family mixed-use property mortgage loans could require us to increase our provisions for loan losses and to maintain an allowance for loan losses as a percentage of total loans in excess of the allowance we currently maintain. We continually review the composition of our mortgage loan portfolio to manage the risk in the portfolio. As a result of this ongoing review, we reduced our reliance on commercial real estate and one-to-four family mixed-use property mortgage loans during the most recent two years, and tightened our conservative underwriting standards to further reduce the risk associated with lending. See "General – Overview" in this Item 1 of this Annual Report. To date, we have not experienced significant losses in our multi-family residential, commercial real estate and one-to-four family mixed-use property mortgage loan portfolios.

Our mortgage loan portfolio consists of adjustable rate mortgage ("ARM") loans and fixed-rate mortgage loans. Interest rates we charge on loans are affected primarily by the demand for such loans, the supply of money available for lending purposes, the rate offered by our competitors and the creditworthiness of the borrower. Many of those factors are, in turn, affected by local and national economic conditions, and the fiscal, monetary and tax policies of the federal, state and local governments.

In general, consumers show a preference for ARM loans in periods of high interest rates and for fixed-rate loans when interest rates are low. In periods of declining interest rates, we may experience refinancing activity in ARM loans, as borrowers show a preference to lock-in the lower rates available on fixed-rate loans. In the case of ARM loans we originated, volume and adjustment periods are affected by the interest rates and other market factors as discussed above as well as consumer preferences. We have not in the past, nor do we currently, originate ARM loans that provide for negative amortization.

Prior to 2007, we had grown our construction loan portfolio. During 2007, we began to deemphasize construction loans, as originations of new construction loans declined. We have continued to deemphasize construction loans since then as we reduced the balance of our construction loan portfolio, which totaled \$4.2 million at December 31, 2013. We intend to continue to deemphasize construction loans in the near term. We obtain a first lien position on the underlying collateral, and generally obtain personal guarantees on construction loans. These loans generally have a term of two years or less. Construction loans involve a greater degree of risk than other loans because, among other things, the underwriting of such loans is based on an estimated value of the developed property, which can be difficult to ascertain in light of uncertainties inherent in such estimations. In addition, construction lending entails the risk that the project may not be completed due to cost overruns or changes in market conditions. The greater risk associated with construction loans could require us to increase our provision for loan losses, and to maintain an allowance for loan losses as a percentage of total loans in excess of the allowance we currently maintain. To date, we have not incurred significant losses in our construction loan portfolio.

The business banking unit was formed in 2006 to focus on loan and deposit relationships to businesses located within our market area. These loans are generally personally guaranteed by the owners, and may be secured by the assets of the business, including real estate. The interest rate on these loans is generally an adjustable rate based on a published index. These loans, while providing us a higher rate of return, also present a higher level of risk. The greater risk associated with business loans could require us to increase our provision for loan losses, and to maintain an allowance for loan losses as a percentage of total loans in excess of the allowance we currently maintain. To date, we have not incurred significant losses in our business loan portfolio.

From time to time, we may purchase loans from mortgage bankers and other financial institutions when the loans complement our loan portfolio strategy. Loans purchased must meet our underwriting standards when they were originated. Our lending activities are subject to federal and state laws and regulations. See "— Regulation."

The following table sets forth the composition of our loan portfolio at the dates indicated.

	At December 31,								
	2013		2012 20		2011	11 201		0	
		Percent		Percent		Percent		Percent	
		of		of		of		of	
	Amount	Total	Amount	Total	Amount	Total	Amount	Total	A
					(Dollars in th	ousands)			
Mortgage Loans:									
Multi-family residential			\$1,534,438		\$1,391,221		\$1,252,176	38.40 %	\$1
Commercial real estate	512,552	14.97	515,438	16.00	580,783	18.07	662,794	20.33	6
One-to-four family -									
mixed-use property	595,751	17.40	637,353	19.79	693,932	21.59	728,810	22.36	7.
One-to-four family -									
residential (1)	193,726	5.66	198,968	6.18	220,431	6.86	241,376	7.41	2
Co-operative apartment									
(2)	10,137	0.30	6,303	0.20	5,505	0.17	6,215	0.19	6
Construction	4,247	0.12	14,381	0.45	47,140	1.47	75,519	2.32	9
Gross mortgage loans	3,028,452	88.47	2,906,881	90.24	2,939,012	91.44	2,966,890	91.01	2
Non-mortgage loans:									
Small Business									
Administration	7,792	0.23	9,496	0.29	14,039	0.44	17,511	0.54	1
Taxi medallion	13,123	0.38	9,922	0.31	54,328	1.69	88,264	2.71	6
Commercial business									
and other	373,641	10.92	295,076	9.16	206,614	6.43	187,161	5.74	1
Gross non-mortgage									
loans	394,556	11.53	314,494	9.76	274,981	8.56	292,936	8.99	2
Gross loans	3,423,008	100.00%	3,221,375	100.00%	3,213,993	100.00%	3,259,826	100.00%	3
Unearned loan fees and									
deferred costs, net	11,170		12,746		14,888		16,503		1
T A 11 C									
Less: Allowance for	(21.776		(21.104		(20.244		(27, (00)		()
loan losses	(31,776)		(31,104)		(30,344)		(27,699)		(₂
Loans, net	\$3,402,402		\$3,203,017		\$3,198,537		\$3,248,630		\$3

⁽¹⁾ One-to-four family residential mortgage loans also include home equity and condominium loans. At December 31, 2013, gross home equity loans totaled \$58.6 million and condominium loans totaled \$24.5 million.

⁽²⁾ Consists of loans secured by shares representing interests in individual co-operative units that are generally owner occupied.

The following table sets forth our loan originations (including the net effect of refinancing) and the changes in our portfolio of loans, including purchases, sales and principal reductions for the years indicated:

(In thousands)	For the years ended December 31 2013 2012 2011			
Mortgage Loans				
At beginning of year	\$2,906,881	\$2,939,012	\$2,966,890	
Mortgage loans originated:				
Multi-family residential	382,041	317,663	249,010	
Commercial real estate	68,968	31,789	7,070	
One-to-four family mixed-use property	40,898	15,961	23,754	
One-to-four family residential	27,495	24,485	24,075	
Co-operative apartment	4,966	1,810	-	
Construction	3,089	806	1,723	
Total mortgage loans originated	527,457	392,514	305,632	
Mortgage loans purchased:				
Commercial real estate	452	-	-	
Total mortgage loans purchased	452	_	-	
Less:				
Principal reductions	363,805	359,168	284,327	
Loans transferred to loans held for sale	9,524	6,498	-	
Mortgage loan sales	18,306	34,033	24,832	
Charge-offs	12,329	19,284	17,845	
Mortgage loan foreclosures	2,374	5,662	6,506	
At end of year	\$3,028,452	\$2,906,881	\$2,939,012	
Non-mortgage loans				
At beginning of year	\$314,494	\$274,981	\$292,936	
Loans originated:				
Small Business Administration	603	529	3,528	
Taxi Medallion	-	8	11,779	
Commercial business	292,385	231,877	66,352	
Other Test other leave originated	5,360	4,138	4,859	
Total other loans originated	298,348	236,552	86,518	
Non-mortgage loans purchased:				
Taxi Medallion	9,737	3,456	19,053	
Less:				
Non-mortgage loan sales	-	1,379	4,104	
Loans transferred to loans held for sale	-	5,400	-	
Principal reductions	225,509	191,731	118,032	

Charge-offs	2,514	1,985	1,390
At end of year	\$394,556	\$314,494	\$274,981
8			

Loan Maturity and Repricing. The following table shows the maturity of our total loan portfolio at December 31, 2013. Scheduled repayments are shown in the maturity category in which the payments become due.

	Mortgage loans One-to-four					Non-mortgage loans				
(In thousands)	Multi-family residential	Commercia	l family mixed-use	One-to-four family C	Co-operativ		Small Business bninistrat	Taxi	Commercial business and other	Total loans
Amounts due within one year Amounts due after one year:	\$147,762	\$89,734	\$37,483	\$8,080	\$321	\$4,247	\$3,296	\$6,995	\$142,049	\$439,967
One to two years Two to	132,622	68,387	35,888	8,260	333	-	827	3,705	46,483	296,505
three years Three to	130,506	61,618	32,121	8,309	341	-	676	2,422	39,159	275,152
five years Over five	129,385	54,755	28,112	7,984	350	-	446	1	31,458	252,491
years Total due	1,171,764	238,058	462,147	161,093	8,792	-	2,547	-	114,492	2,158,893
after one year Total	1,564,277	422,818	558,268	185,646	9,816	-	4,496	6,128	231,592	2,983,041
amounts due	\$1,712,039	\$512,552	\$595,751	\$193,726	\$10,137	\$4,247	\$7,792	\$13,123	\$373,641	\$3,423,008
Sensitivity of loans to changes in interest rates - loans due after one year:										
Fixed rate loans	\$379,796	\$84,195	\$106,384	\$46,112	\$1,500	\$-	\$128	\$6,128	\$154,443	\$778,686
Adjustable rate loans Total	1,184,481	338,623	451,884	139,534	8,316	-	4,368	-	77,149	2,204,355
loans due after one year	\$1,564,277	\$422,818	\$558,268	\$185,646	\$9,816	\$-	\$4,496	\$6,128	\$231,592	\$